

# **The Domestic Consequences of China's 'One Belt One Road Initiative' - Any benefit brought back to ordinary people?**

Saturday 24 November 2018, by [QIAN Ben-li](#) (Date first published: 21 November 2018).

**riticisms about OBOR often focus on the adverse effects it has created in foreign countries and neglect its domestic consequences. It seems as though the ordinary people of China generally do not benefit from the expansionist strategy of the state; moreover, some of them are also the victims of the Chinese ruling class' global ambition.**

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Currently, the prospects of China's 'One Belt One Road Initiative' (hereinafter referred to as OBOR) are dim. An article published in the *Financial Times* in July this year pointed out that 234 out of 1,674 Chinese-invested infrastructure projects announced in 66 Belt and Road countries since 2013 have encountered difficulties.[1] The most recent and striking problem occurred in Malaysia——newly elected prime minister Mahathir Mohamad canceled the US\$20 billion East Coast Rail Link project right after his official visit to Beijing.[2]

Although it is very likely that Mahathir Mohamad's primary aim is to force China to make more concessions rather than to withdraw from OBOR, his talk about 'a new version of colonialism'[3] does echo the concerns of ordinary people in the Belt and Road countries——huge debt, unregulated multinational corporations, backdoor deals, exploitation of resources and the environment, displacement of local communities, etc. These issues have been criticized by progressive forces around the world. The People's Forum on OBOR and BRICS held in Hong Kong last year discussed many of them.[4] However, criticisms about OBOR often focus on the adverse effects it has created in foreign countries and neglect its domestic consequences——corruption, domestic financial deficiency, the rise of xenophobia, etc.

Unlike the previous colonialist or imperialist countries, it seems as though the ordinary people of China generally do not benefit from the expansionist strategy of the state; moreover, some of them are also the victims of the Chinese ruling class' global ambition. But first, let's discuss the Communist Party of China (CPC)'s motives for OBOR.

## The Unavoidable Route of Chinese Capitalism

Capital must generate profits. This is the golden rule of capitalism. After three decades of high-speed economic growth in China, both state and the private capitalists have accumulated incredible amounts of capital. For example, China's foreign exchange reserves were only US\$2,262 million in December 1980, but in June 2014 they had reached an all-time high of US\$3,993,212.72 million.[5]



At the approach of the new millennium, the limited size of its domestic market, profit rate, and other factors (such as securing energy and resources supplies) started pushing China to invest its capital globally. In 1999, the government initiated the 'Go-out Policy' (also referred to as the 'Going Global Strategy') to promote Chinese investments abroad. The effort was remarkable. According to statistics[6] published by the United Nations Conference on Trade and Development (UNCTAD), mainland China's outbound foreign direct investment (OFDI) in 2000 was only US\$915.8 million; but in 2013, the year when China announced OBOR, this figure had increased dramatically to reach US\$107,843.7 million; and last year's figure was US\$124,630 million. These figures do not include financial investments. It is worth mentioning that Hong Kong, where the OFDI is counted separately from mainland China, also serves as a tunnel for Chinese investments and its OFDI had unprecedentedly reached US\$124,092.5 million in 2014.

In his classical work *Imperialism and World Economy*, Nikolai Bukharin argues that capitalism has two tendencies. First, it produces a tendency toward internationalization that drives capital to seek new investments, markets, resources, and cheap labor throughout the world. Second, it produces a tendency toward statification—capital seeks help and protection from home states in global competition and even to become state-capitalist firms.[7] Until recently, the majority of OFDI was from the state-owned enterprises (SOEs)—in 2012, the share of OFDI from China's private firms only accounted for 9.5%[8]. Thus a state-led strategy to integrate China's huge amount of OFDI was inevitable.

Officially China claims that OBOR has five major goals—policy coordination, facilities connectivity, unimpeded trade, financial integration and people to people bonds. Straightforwardly speaking, China wants to sign economic agreements with the Belt and Road countries to access new markets; to promote Chinese investment; to secure its supplies of food, resources and energy; to export Chinese products and services; to enhance the yuan's role as a global currency; and to increase its soft power.[9] Such goals are not unreasonable ambitions—all the big nations in the world strive to achieve them. However, as I will show later in this article, the methods used to achieve them result in unwanted consequences.

## A Mutated Agenda

Nevertheless, the launch of OBOR was a hasty and reckless move. In 2013, the two OBOR initiatives were first mentioned by Xi Jinping during his visits to Kazakhstan in September (the Silk Road Economic Belt) and Indonesia in October (the 21<sup>st</sup>-century Maritime Silk Road). Then a month later, OBOR was officially announced as a national strategy during a CPC central committee plenary session. It's doubtful that this significant strategy could have been widely discussed within the party

and government during such a short time, let alone for meticulous studies to have been conducted about its negative impacts on ordinary people in the Belt and Road countries and potential resistance.

Before becoming General Secretary in November 2012, Xi was quite a mediocre figure in the party, and this probably was one of the reasons that induced the party elders to pick him.[10] Thus Xi and his followers needed sound political and economic accomplishments to consolidate their power. Actually, some of the major projects of OBOR had been negotiated or started before its announcement in 2013. For instance, planning for the China-Pakistan Economic Corridor started during Musharraf's regime[11]; the agreement on the construction of Gwadar Port was signed as early as 2001 by then Premier Zhu Rongji and phase one of construction was completed in 2006[12]. Packaging all the existing overseas projects into a shiny new box under Xi's name was a quick way to gain credit.

With the expansion of Xi's power and authority, OBOR has absorbed more and more resources. The China Development Bank and the Export-Import Bank of China are major sources of money. Last year the former promised that it would grant a special OBOR loan of 250 billion yuan in three years[13]; and the latter's OBOR-related outstanding loans had reached 830 billion yuan by the end of the first quarter of 2018[14]. There are also other sources. In December 2014, the Chinese government pledged US\$40 billion for the creation of the state-owned Silk Road Fund to provide investment to OBOR projects; in May 2017, Xi pledged an additional US\$14.5 billion[15] into it. The Asian Infrastructure Investment Bank (AIIB) is also expected to provide funds for OBOR as well. Its articles of agreement were signed in 2014 (and went into force in December 2015) and the bank started out with an initial capital of US\$100 billion.[16] The Bank of China has also issued four rounds of international bonds for OBOR with a total value of more than US\$10 billion.[17]

One cannot help but doubt the profitability and effectiveness of China's fast-growing overseas investment. In fact, in 2017 the government had to take a series of measures to enhance regulation. An improved and more rigorous system was introduced for auditing overseas investment by SOEs[18], and the finance ministry issued guidelines on the overseas investment of SOEs, amid a campaign to tighten controls on outbound investment and financial risks[19].

An important cause of this dilemma is that, just like the other 'great plans' proposed during the last six years—the Chinese Dream, Millennium Strategy of Xiong'an and Made in China 2025—OBOR has been closely integrated with Xi's personal accomplishments. In 2017, the CPC even incorporated OBOR into its Constitution during its 19<sup>th</sup> National Congress.[20] Actually, during the first few years of OBOR, there were still critical voices and warnings from scholars within the system, such as Huang Yiping[21] from the China Center for Economic Research of Peking University and Zhang Yunling[22] from the Chinese Academy of Social Sciences. While a cult of personality around Xi has been constructed by his followers, doubts and challenges against OBOR have become taboos and OBOR projects have easily been given the greenlight from financial and government institutions.

## **A Hotbed of Corruption**

The corruption scandals of OBOR projects have been exposed in a range of countries such as Malaysia[23] and Kyrgyzstan[24]. At home, the easily obtained greenlight and huge amount of money give the Chinese officials great opportunities to enrich themselves. According to a website run by the Supreme People's Procuratorate of China, corruption occurs in the processes of decision making, examination and approval, land acquisition, and material procurement of the OBOR projects.[25]

In 2017, an official announcement declared that the former director of the Fourth Bureau of the International Liaison Department of the CPC Cao Baiyu had been expelled from the party and was investigated by the Central Commission for Discipline Inspection. Cao had participated in China's agricultural cooperation with African countries, which was later integrated into OBOR, and played an important role of contacting high-rank officials of the relevant governments. The announcement stated that he had participated in for-profit activities related to his position and earned remuneration, but did not give details.[26]

There is also a rumor[27] saying that Sun Zhengcai, who was a former member of the Political Bureau and Party Committee Secretary of the Chongqing Municipal, transferred 1 billion yuan from the OBOR funds to his mistress's shell company in Hong Kong, which became one of the accusations his political enemies in the party used to down him.

Due to the untransparent nature of China's anti-corruption campaign and the authority's efforts to protect the image of OBOR, it is very hard to acquire the details of OBOR-related corruption or prove rumors. However, 170 senior executives of China's state-owned enterprises (SOEs) have been prosecuted by the authorities since 2013[28] and many of these SOEs have been involved in OBOR projects. An article published by Foreign Policy describes how corruption is conducted within China's SOEs:

*"... After terms are reached with a host country, funds are transferred directly into the Beijing-based bank accounts of China's state-owned enterprises, which build the project often with Chinese materials. This is a model Beijing has employed extensively in Africa. Once Beijing's political blessing for a project is communicated via funding from its policy banks, China's national- or provincial-level state-owned enterprises build it, often with little or no political or financial risk assessment or market research.*

...

Although most of the cash will never leave China, the sheer quantity of equipment and materials, such as steel, concrete, and timber, needed to produce so many projects will provide ample opportunity for pilferage and other types of on-site malfeasance. Indeed, Chinese firms operating in systemically corrupt business and regulatory environments may find it impossible to gain the necessary local support without greasing palms. Corruption could also come via kickbacks or bribes to loan officers from self-interested firms or officials, padding purchase orders, or cut-rate building materials..."[29]

### **Inadequacy at Home**

Even if individual corruption is not considered, so far OBOR is making the state lose money rather than bringing back profits. This is understandable because most infrastructure projects are long-term investments. Although steel, concrete and machinery made in China are now sold to OBOR countries, they are paid for with loans provided by China. Moreover, in some cases the CPC would rather gain the control of the roads, railways or ports China builds in the OBOR countries than get the money and interest back—Hambantota Port in Sri Lanka is a perfect example[30].

Some political dissidents also argue that members of the Chinese ruling class are using OBOR as a mean of money laundering[31] or even to secretly transfer national wealth overseas in preparation for their lives after the collapse of the CPC regime[32].

Again, there is no concrete evidence to prove these conspiracy theories. However, the Chinese

government did censure some private companies that were taking the opportunity to transfer assets abroad.[33]

The most notable example is Wanda Group, which was established by the former richest man in China, Wang Jianlin. During the last several years, Wang sold 80% of Wanda's domestic assets and spent more than 250 billion yuan buying overseas assets.[34] This strategy eventually irritated the Chinese government. In 2017, Wang had to make the decision to "put the main investment in China"[35] and by the beginning of 2018 Wanda had sold 200 billion yuan worth of overseas assets[36].

Anyhow, investing too heavily overseas would inevitably exacerbate inadequacy at home. In the first week of September this year, a protest organized by parents of primary school students in an inland city called Leiyang broke out and the heartbreaking video of a little girl crying for her arrested father quickly shocked China's social media.

The direct trigger of this protest was the provincial order to cut class sizes. However, due to the lack of resources in Leiyang's public schools, the local government had to transfer around 10,000 pupils to a private school with much more expensive fees and problematic dormitories.[37]



*Images from the Leiyang protest. Source: YouTube[38].*

This incident is a miniature of China's domestic economic hardship. According to a recent Wall Street Journal article, Leiyang had racked up 2.464 billion yuan of outstanding debt at the end of 2017, or 111% of revenue.[39] Government spending on areas such as education, medical care and social welfare were inevitably affected. Another article pointed out in June that the city's educational resources were insufficient, and the phenomenon of oversized classes was worsening.

The incident in Leiyang is just the tip of the iceberg. The pension insurance deficit in Heilongjiang Province [40] and the PLA veterans' dissatisfaction with their scanty allowances from government[41] reflect China's domestic financial deficiency as well.

Besides, in order to contain the social unrest caused by these dissatisfactions, Beijing has to spend more and more on internal security—in 2017, it accounted for 6.1% of government spending, which translates into US\$196 billion.[42] Obviously, protests like the one in Leiyang will not happen in the first place if Beijing had used some of the money invested overseas for building public schools and hiring teachers; it would also save money from paying cops to repress the protesters.

### **Military Build-up and "Wolf Warriors"**

The mega construction and infrastructure projects China invests in overseas require the Chinese state to make considerable efforts to protect its assets and personnel from various direct threats such as pirates, local warlords and China's rivals.[43] In order to contain China, the Obama administration planned the so-called 'pivot to Asia' strategy as early as in 2012, which included redeploying 60 percent of the US Navy to the region. Thus military build-up, especially for a

modernized blue-water navy, has become necessary for China's capitalist development.

The result is the second largest navy (in terms of tonnage) in the world. China has built more than 100 warships and submarines in the last decade, which means it now has a total of 317 warships and submarines in active service, outnumbering the 283 of the U.S. navy.[44] And this is an on-going trend. At least two aircraft carriers and eight Type 055 'super destroyers'—which are as big as the cruisers of the U.S. navy, were under construction at the time of writing this article.



*The formation of the Liaoning—China's first aircraft carrier, at sea in April 2018. Source: The New York Times. Agence France-Presse—Getty Images.*

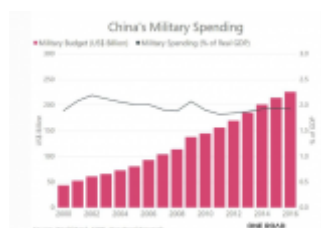
Although the over-all technology level and combat experience of the PLAN are still behind the U.S. navy, its stupendous size still gives Beijing confidence to act in a high-profile way in the disputed waters. One example is the construction of artificial islands in the South China Sea and the relevant naval frictions around them.[45]

China's military build-up and aggressiveness has inevitably exacerbated the arms race in this region. In 2017, South Korea increased its defense spending by 4%, hitting a record of US\$36.5 billion. Japan also signed an unprecedented defense budget of US\$43.6 billion, while Prime Minister Abe has set a 2020 deadline for revising Article 9 of the Constitution.[46] The other regional players who are vigorously sharpening their gears include India, Taiwan, Australia and Vietnam.[47]

Nevertheless, the strongest response comes from the United States. In May 2018, America renamed the U.S. Pacific Command as the U.S. Indo-Pacific Command, something which has been interpreted by analysts as a change to counter China's influence in this region. Now nearly 60 per cent of the US surface ships and over 60 per cent of US submarines have been deployed in this region.[48]

As the biggest imperialist power in this region and in the world, America must be the first to be blamed for this round of arms race. However, we also have to recognize that China's enthusiastic military expansion for challenging and even replacing the former's dominance has increased the risk of war.

If Beijing continues the expansionist strategy, it would have to spend more on the military build-up to protect its overseas interests, especially after the recent unyielding speech given by US Vice President Mike Pence[49]. However, in the current economic situation, further increasing military spending means cuts to education, social welfare or other public spending, which will eventually cause more mass incidents like the one in Leiyang.





On the other hand, China's overseas expansion is a crucial part of the propaganda that is boosting the party's authority and popularity. Two recent popular movies, *Wolf Warrior 2* (2017) and *Operation Red Sea* (2018), both tell stories of Chinese soldiers safeguarding China's national interests in Africa. *Wolf Warrior 2* includes a scene where in order to protect its citizens, a destroyer of the Chinese navy fires cruise missiles to attack targets located in the territory of a sovereign state that is not at war with China. In the other movie, a special force squad of the Chinese navy is sent into a country where a coup d'état is occurring.

The official newspaper of the CPC, the People's Daily, praised *Wolf Warrior 2* for showing "Chinese-style superhero to the world" and for how it "arouses the patriotic enthusiasm of many people".[50] Companies, government departments and even schools organized for their employees or students to watch this movie; in some cases attendance was even compulsory. The result was that this movie was the seventh highest-grossing film of 2017 at US\$874 million.[51]



*Picture Above: People post on China's social media saying that their department gave free movie tickets for *Wolf Warrior 2* to its employees and demanded compulsory attendance.*

As an internet phenomenon in China, people who dislike nationalist fanaticism also call the pro-government nationalists "wolf warriors" in an ironic way. The reporter from China Central Television, who interrupted a critic of the Chinese government at the British Conservative Party's annual conference and slapped a volunteer[52], for instance, was satirized by some Chinese netizens as a "wolf warrior-type journalist"[53].

However, some online speeches by unofficial "wolf warriors" are very extreme (such as advocating a nuclear attack against Japan) and contrary to the peaceful image of OBOR that the CPC is trying to create. Besides, if Xi's government could not adhere to the nationalistic and tough stance he has promised, the anger of "wolf warriors" might backfire on their masters.

The rise of xenophobia reflects this dilemma faced by the party. In order to achieve the soft power building goal of OBOR, China now hosts a large number of international students from OBOR countries—in 2017, they numbered 317.2 thousand, or 64.85% of the overall international students in China[54]. They enjoy much better government benefits than China's domestic students, such as higher scholarships[55], better dorm rooms[56] and more studying resources[57]. The inadequacy at home and of the way that this seems to oppose "China First" has made "wolf warriors" become xenophobic against people from OBOR countries. For example, a lot of online speeches blame international students from Africa for having caused a large increase in AIDS cases in China.[58]

## **Purge Instead of Prosperity**

As the frontier and hub of the Silk Road Economic Belt (One Belt), Beijing has promised to bring prosperity and stability to Xinjiang Uyghur Autonomous Region (XUAR).[59] In some ways this is being achieved. XUAR's average annual GDP growth from 2012 to 2016 was 9.3 percent, higher than the national level.[60] In 2017, investment in fixed assets in XUAR was the highest in China and more than 50,000 companies had been established or had branches set up there.[61]

However, for the national minorities in this region, the story is quite different. Recently, the Office of

the United Nations High Commissioner for Human Rights (OHCHR) examined a report about XUAR submitted by human rights organizations, and accused China of holding as many as a million Muslims in concentration camps.[62] According to this report:

*"...The government has implemented militarized security measures, invasive policing, and community surveillance, including through "big data analytics"; forced hundreds of thousands of people into "re-education" camps; and drastically restricted ethnic language, culture, and religion..."*

*"These discriminatory security measures in Xinjiang are dictated from the top: Chinese Communist Party (CCP) General Secretary and the Chinese President Xi Jinping declared in May 2014 that the government would embark on a nationwide counter-terrorism campaign, but largely focused on China's western regions. Xi Jinping stated that China must "construct walls built with copper and iron, knit nets reaching the heavens and earth" by "strongly boosting police readiness through mass surveillance and mass management" in order to "harshly battle against violent terrorist activities." Regional stability and State control in Xinjiang is critically important for the success of Xi's "Belt Road Initiative," for which the XUAR is the primary land route for trade and investment in Central and South Asia, Europe, and the Middle East. Construction of a pervasive security infrastructure in Xinjiang, which began as early as 2009, has greatly accelerated since 2016, after Xi appointed Chen Quanguo as the new Communist Party Secretary for the region."*[63]

In response to this report and the consecutive international criticism, the CPC launched a PR campaign to whitewash the re-education camps. In September, the Chinese Foreign Minister Wang Yi said in New York that the 20 million people in XUAR "support the measures taken by their government because they now feel safe and secure, and they can have a good sleep at night".[64] Hu Xijin, who is the chief editor of the Global Times and infamous for his servile speeches, also posted the 'happy life' of a Uighur woman in one of the re-education camps on his social media account.[65] Another article of the Global Times describes more benefits of the camp life: jobs, decent income, poverty alleviation, tidy accommodation, etc.[66] However, Chinese netizens ironically connect this story to the well-known slogan on the entrance of Auschwitz—'Arbeit macht frei', which means 'work sets you free' in English.[67]

It's true that incidents of violence and terrorism have increased in XUAR in recent years, but they are largely caused by the displacement of Muslim communities and the 'aggressive attempts to assimilate Uyghurs into Han culture through targeted educational and work programs that incentivize the learning of Mandarin and integration into the Chinese state's vision of modernization'[68].

Just like the resistances against land grabbing and forced demolitions carried out by ordinary Han Chinese in other parts of China, national minorities in XUAR also fight back to defend their home, and often in more intense and determined manners. So Beijing has to repress them more brutally. However, XUAR is also the experimental field of China's 21<sup>st</sup> century authoritarianism. Many of the security measures that have been used there first[69]—big data, facial recognition, iris recognition and mobile phone checking machines—have also been implemented in other parts of China. Thus, it won't be a surprise if 're-education' camps are constructed in other provinces in the future.

XUAR's story shows that in the eyes of the rulers of China, ordinary people are sacrificable for the 'great goals' of OBOR. Any person with conscience must admit that no economic achievement or national ambition can justify these atrocities.



## **Conclusion**

Last year, the Xinhua News Agency said that OBOR has already made 76 major achievements and had more than 270 specific results, which included all sorts of international treaties, cooperation, projects, funds and aids.[70] This year is the fifth anniversary of OBOR and the propaganda machine of the CPC has produced a lot of articles to praise its greatness. However, they hardly ever mention any benefit brought back to the Chinese people. No figure about any relevant increases in terms of jobs, foreign exchange reserves or domestic living standards has been found. Maybe it's too slapdash to conclude that there are no significant positive domestic consequences, but the reality in today's China—economic slowdown, social instability and intensified repression, shows that OBOR has not been able to push the country in a bright direction.

**Qian Benli**

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